NICE GUIDELINES How are they generated? Why do they matter within and outside the UK?

Bruce Campbell
Critical Issues - Liverpool
23 May 2019

Confessions

- Past Chair NICE Advisory Committees
 - Interventional Procedures (2002-15)
 - Medical Technologies (2009-15)

- Medicines and Healthcare products Regulatory Agency (MHRA)
 - Non-Executive Director [devices] (2015-21)

Vascular Surgeon

Why is there concern?

Recent NICE draft AAA guideline:

 "Do not offer EVAR if surgical repair is suitable or if they are unfit for surgery"

... out of tune with established current practice, UK and worldwide

Vascular Society considered that the draft

- Gave undue emphasis to just one RCT
- Considered <u>long</u>-term outcomes only
- Focussed on cost-effectiveness

- Failed to take account of patient preferences
- Ignored implementation and training issues
- Used outdated evidence

Examining the AAA controversy

VSGBI made points & said "old data", so NICE

 Put new VS data into its cost model and produced the same conclusions

Consulted with interested parties

Sought & introduced additional evidence

Re-convened the Guideline Committee

.... Watch this space

NICE guidance on procedures and devices

Interventional Procedures: Safety & efficacy (not cost)

Technology Appraisals: Clinical & cost effectiveness – *the only <u>mandatory</u> guidance for the NHS*

Medical Technologies: device/diagnostic adoption

Clinical Guidelines - Managing specific conditions - Link to Quality Standards

NICE guidance on EVAR

Interventional Procedures:

IPG10 - 2003

IPG 163 - 2006

Technology Appraisals: TA 167 – 2009

Medical Technologies: If manufacturer chooses

Clinical Guidelines: Current (was due 2018)

Principles of producing NICE guidance

- Evaluations based on wide range of evidence
 - Published evidence
 - Expert advice
 - Patient experience
 - Other stakeholders
- Independent advisory committees
- Explicit and transparent processes
- Public consultation
- Opportunity for appeal/resolution
- Publication

Different types of NICE committees

Standing Advisory Committees (TA/IP/MT)

- Members/Chair appointed for 3 years (-10 years)
- Wide range of interests/expertise
- Chair not "specialist" (leaves if any possible conflict)

 Become very experienced over wide range of topics

<u>Clinical Guideline</u> Committees (formerly Guideline Development Groups – GDGs)

- All appointed for that guideline topic only
- Chair is a "specialist"

Therefore less experienced

Development of AAA guideline

- Feb 2015 Topic agreed with DH
- April 2015 Recruitment of Chair and Members
- June-August 2015 Drafting scope
- August 2015 Consultation on scope
- November 2015 Scope published
- July 2016 Equality impact assessment published
- November 2016 Pause
- April 2017 Committee meeting
- May-June 2018 Consultation on draft guidance
- February 2019 Additional Committee meeting …

.... the present situation

- Very unusual
- NICE has all it can get from the Committee
- Significant of external input
- NICE well aware of the controversy

Will the guideline be published ...and when?

My observations/inferences when Clinical Guidelines have caused controversy in the past...

Commonly just one aspect is controversial

 Often about "advances" in practice when clinicians are being slow (e.g. U/S for central lines)

Chair may be very influential

Why NICE guidelines matter in the UK

Generally accepted as the "gold standard"

- Slow start in early 2000's but
 - Big media attention
 - Close involvement of specialist societies, etc.

- TA recommendations mandatory for the NHS
- Now embedded in NHS & health professions
- "Awaiting the NICE guideline" is common
- Expectations of Care Quality Commission
- Influential medicolegally

NICE guidance overseas

NICE pioneered cost effectiveness (cost per QALY)

Very many website hits every day (USA etc)

Manufacturers: "Approved by NICE" important worldwide

Some countries simply use NICE guidance

NICE guidance overseas

- services for other countries

Adaptation

- NICE sells selected content or full guidance
- Adapted, under licence, using ADAPTE etc.
- Combine with other guidance, add local content
- Translated
- NICE does not QA or co-badge
- Clients include: Australia, Canada, Ireland, Germany, Saudi Arabia, South Korea, Spain, Tunisia

NICE guidance overseas

- services for other countries

Contextualisation

- Bespoke service using NICE guideline content for de novo guideline development
- Allows new locally-relevant guidance to be produced quite quickly
- NICE advises on scope, GDG, stakeholders, etc.
- Input and review by NICE
- Co-badging permitted

Conclusion

- NICE guidance development independent, evidence-based, robust, transparent processes
- 95%+ NICE guideline content not controversial
- I think the AAA controversy is due to selective emphasis the Committee has chosen to place on aspects of the available evidence
- A most unusual situation now exists

....Watch this space....